CITY OF NEW BRITAIN, CONNECTICUT

FEDERAL SINGLE AUDIT REPORT JUNE 30, 2019

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CITY OF NEW BRITAIN, CONNECTICUT FEDERAL SINGLE AUDIT REPORT JUNE 30, 2019 TABLE OF CONTENTS

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Independent Auditors' Report on Compliance for Each Major Federal Program; Report on Internal Control over Compliance; and Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

To the Members of the Common Council City of New Britain, Connecticut

Report on Compliance for Each Major Federal Program

We have audited the City of New Britain, Connecticut's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City of New Britain, Connecticut's major federal programs for the year ended June 30, 2019. The City of New Britain, Connecticut's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the City of New Britain, Connecticut's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of New Britain, Connecticut's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City of New Britain, Connecticut's compliance.

Opinion on Each Major Federal Program

In our opinion, the City of New Britain, Connecticut, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2019.

Report on Internal Control over Compliance

Management of the City of New Britain, Connecticut, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City of New Britain, Connecticut's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of New Britain, Connecticut's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiencies, in internal control over compliance with a type of compliance of deficiencies, in internal control over compliance with a type of deficiencies, in internal control over compliance with a type of compliance of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified a certain deficiency in internal control over compliance, as described in the accompanying schedule of findings and questioned costs as item 2019-002, that we consider to be a significant deficiency.

The City of New Britain, Connecticut's response to the internal control over compliance finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The City of New Britain, Connecticut's response was not subjected to the auditing procedures applied in the audit of compliance, and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, the business-type activities. each major fund and the aggregate remaining fund information of the City of New Britain, Connecticut, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the City of New Britain, Connecticut's basic financial statements. We issued our report thereon dated December 23, 2019, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Blum, Shapino + Company, P.C.

West Hartford, Connecticut December 23, 2019

CITY OF NEW BRITAIN, CONNECTICUT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2019

Federal Grantor/Pass-Through Grantor/ Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Passed Through to Subrecipients		⁻ ederal ditures
United States Department of Agriculture Passed Through the State of Connecticut Department of Educa	ation:				
Child Nutrition Cluster:					
National School Lunch Program	10.555	12060-SDE64370-20560	\$	470,225	
National School Lunch Program	10.555	12060-SDE64370-20560		4,194,605	
School Breakfast Program	10.553	12060-SDE64370-20508		2,326,506	
Summer Food Service Program for Children	10.559	12060-SDE64370-20540		287,035	
Summer Food Service Program for Children	10.559	12060-SDE64370-20548		31,788	
-				\$	7,310,159
Child and Adult Care Food Program	10.558	12060-SDE64370-20518		267,105	
Child and Adult Care Food Program	10.558	12060-SDE64370-20544		18,983	
					286,088
Fresh Fruit and Vegetable Program	10.582	12060-SDE64370-22051			259,172
	40 570				
Child Nutrition Discretionary Grants Limited Availability	10.579	12060-SDE64370-22386			8,919
Total United States Department of Agriculture					7,864,338
United States Department of Transportation Passed Through the State of Connecticut Department of Trans	portation:				
Highway Safety Cluster:					
State and Community Highway Safety	20.600	12062-DOT57513-20559		4,997	
National Priority Safety Programs	20.616	12062-DOT57513-22600		47,907	
Lighway Diapping and Construction Cluster					52,904
Highway Planning and Construction Cluster:	20.205	10000 DOTE7141 00100		2 260 524	
Highway Planning and Construction	20.205	12062-DOT57141-22108		2,360,524	
Highway Planning and Construction	20.205	12062-DOT57191-22108		206,842	2,567,366
Passed Through the Greater Hartford Transit District:					
Federal Transit Cluster:					
Federal Transit Formula Grants	20.507				1,208,926
Passed Through the State of Connecticut Department of Trans	portation:				
Alcohol Open Container Requirements	20.607	12062-DOT57513-22091			59,863
Total United States Department of Transportation					3,889,059
United States Department of Health and Human Services Passed Through the State of Connecticut Department of Public	: Health:				
Preventive Health and Health Services Block Grant funded solely with Prevention and Public Health Funds (PPHF)	93.758	12060-DPH48558-22664		6,067	
Preventive Health and Health Services Block Grant funded solely with Prevention and Public Health Funds (PPHF)	93.758	12060-DPH48873-22664		12,117	
	00.100	12000-01 1140070-22004		12,117	18,184
Immunization Cooperative Agreements	93.268	12060-DPH48664-20911			50,488
Passed Through the State of Connecticut Office of Early Childh	nood:				
Pregnancy Assistance Fund Program	93.500	12060-OEC64860-22439			719
Passed Through the State of Connecticut Department of Public	: Health:				
To Prevent Disease, Disability	93.539	12060-DPH48664-22742			41,794
Total United States Department of Health and Human Ser	vices				111,185
rotar onneu otates Department of Health and Hullian Sel	1003				111,100

The accompanying notes are an integral part of this schedule

CITY OF NEW BRITAIN, CONNECTICUT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED) FOR THE YEAR ENDED JUNE 30, 2019

Federal Grantor/Pass-Through Grantor/ Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Passed Through to Subrecipients	Total F Expen	ederal ditures
United States Environmental Protection Agency Passed Through the State of Connecticut Department of Public He	alth:				
Drinking Water State Revolving Fund Cluster: Capitalization Grants for Drinking Water State Revolving Funds	66.468	12060-DPH48770-22467		\$	80,944
United States Department of Homeland Security Passed Through the State of Connecticut Department of Emergence	cy Services	and Public Protection:			
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	12060-DPS32990-22520			19,045
United States National Endowment for the Humanities Passed Through the State of Connecticut Economic and Communi	ty Developi	ment:			
Promotion of the Arts_Partnership Agreements	45.025	12060-ECD46820-20328			5,478
United States Department of Justice Direct:					
Edward Byrne Memorial Justice Assistance Grant Program	16.738			45,076	
Passed Through the State of Connecticut Office of Policy and Man	agement:				
Edward Byrne Memorial Justice Assistance Grant Program	16.738	12060-OPM20350-21921		753	45,829
Direct:					
Equitable Sharing Program	16.922				516,146
Total United States Department of Justice					561,975
United States Department of Education Passed Through the State of Connecticut Department of Education					
Special Education Cluster (IDEA):					
Special Education_Grants to States	84.027	12060-SDE64370-20977-2019		2,591,770	
Special Education_Grants to States	84.027	12060-SDE64370-20977-2018		430,149	
Special Education_Grants to States	84.027 84.173	12060-SDE64215-20977-2018 12060-SDE64370-20983-2019		13,007 62,143	
Special Education_Preschool Grants Special Education_Preschool Grants	84.173	12060-SDE64370-20983-2018		26,585	
	01.170				3,123,654
Title I Grants to Local Educational Agencies	84.010	12060-SDE64370-20679-2019		349,390	
Title I Grants to Local Educational Agencies	84.010	12060-SDE64370-20679-2018		757,841	
Title I Grants to Local Educational Agencies Title I Grants to Local Educational Agencies	84.010 84.010	12060-SDE64370-20679-2017 12060-SDE64370-20679-2019		362,027 4,725,276	
Title I Grants to Local Educational Agencies	84.010	12060-SDE64370-20679-2018		2,201,141	
····· • •····· • • • • • • • • • • • •					8,395,675
Career and Technical Education Basic Grants to States	84.048	12060-SDE64370-20742-2019			282,575
Improving Teacher Quality State Grants	84.367	12060-SDE64370-20858-2019		509,477	
Improving Teacher Quality State Grants	84.367	12060-SDE64370-20858-2018		255,840	765,317
Twenty-First Century Community Learning Centers	84.287	12060-SDE64370-20863-2019		91,930	
Twenty-First Century Community Learning Centers	84.287	12060-SDE64370-20863-2018		14,512	
					106,442

The accompanying notes are an integral part of this schedule

CITY OF NEW BRITAIN, CONNECTICUT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED) FOR THE YEAR ENDED JUNE 30, 2019

Federal Grantor/Pass-Through Grantor/ Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Passed Through to Subrecipients		Total Fee Expendit	
English Language Acquisition State Grants English Language Acquisition State Grants	84.365 84.365	12060-SDE64370-20868-2019 12060-SDE64370-20868-2018		\$	205,548 2,160 \$	207,708
Title IV - Student Support	84.424A	12060-SDE64370-22854-2019			_	237,218
Total United States Department of Education					_	13,118,589
United States Department of Housing and Urban Developmen Direct:	t					
CDBG - Entitlement Grant Cluster: Community Development Block Grant/Entitlement	14.218	\$	832,492			1,723,465
Home Investment Partnerships Program	14.239		291,052			639,496
Lead Hazard Reduction Demonstration Grant Program	14.905			-	_	1,497,780
Total United States Department of Housing and Urban Devel	opment		1,123,544	_	_	3,860,741
Total Federal Awards		\$	1,123,544	=	\$	29,511,354

The accompanying notes are an integral part of this schedule

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the City of New Britain, Connecticut, under programs of the federal government for the year ended June 30, 2019. The information in the Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance).

Because the Schedule presents only a selected portion of the operations of the City of New Britain, Connecticut, it is not intended to, and does not, present the financial position, changes in fund balance, changes in net position or cash flows of the City of New Britain, Connecticut.

Basis of Accounting

Expenditures reported on the Schedule are reported using the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

2. INDIRECT COST RECOVERY

The City of New Britain, Connecticut, did not recover its indirect costs using the 10% de minimis indirect cost rate provided under Section 200.414 of the Uniform Guidance.

3. NONCASH AWARDS

Donated commodities in the amount of \$470,225 are included in the Department of Agriculture's National School Lunch Program, CFDA #10.555. The amount represents the market value of commodities received.



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Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

To the Members of the Common Council City of New Britain, Connecticut

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of New Britain, Connecticut, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the City of New Britain, Connecticut's basic financial statements, and have issued our report thereon dated December 23, 2019.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of New Britain, Connecticut's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of New Britain, Connecticut's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of New Britain, Connecticut's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2019-001, that we consider to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of New Britain, Connecticut's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed one instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards*, which is described in the accompanying schedule of findings and questioned costs as item 2019-001.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of New Britain, Connecticut's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of New Britain, Connecticut's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Blum, Shapino + Company, P.C.

West Hartford, Connecticut December 23, 2019

I. SUMMARY OF AUDITORS' RESULTS

Financial Statements

Type of auditors' report issu	Unmodified						
 Internal control over financi Material weakness(es) ide Significant deficiency(ies) Noncompliance material to 	entified?	yes _X yes _X yes	X no none reported no				
Federal Awards							
 Internal control over major Material weakness(es) ide Significant deficiency(ies) 	X no none reported						
Type of auditors' report issued on compliance for major programs: Unmodified							
Any audit findings disclosed that are required to be reported in accordance with 2 CFR Section 200.516(a)? <u>X</u> yes no							
Major programs:							
CFDA #	Name of Federal Program or Clust	ter					
84.010 84.027/84.173 20.205 20.507 14.905	Title I Grants to Local Educational Agencies Special Education Cluster (IDEA) Highway Planning and Construction Cluster Federal Transit Cluster Lead Hazard Reduction Demonstration Grant Program						
Dollar threshold used to distinguish between type A and type B programs: \$885,341							
Auditee qualified as low-risk auditee? X yes no							

II. FINANCIAL STATEMENT FINDINGS

2019-001

General Fund Budgetary Controls

Criteria

Special appropriations made during the fiscal year are required by the City Charter to be presented to the Mayor for submission to the Common Council for formal approval.

Condition

The City over-expended its total budget for the fiscal year ended June 30, 2019 without receiving proper approvals per the City Charter.

Context

The total City budget was over-expended by \$8,033,000.

Effect

No effect can be determined.

Cause

Due to a significant amount of unbudgeted revenue received during the fiscal year, the finance department chose to fund the actuarial determined contributions at the recommended levels and to fund the deficit within the medical self-insurance fund.

Recommendation

We recommend that internal controls are strengthened to review the budgeted transfers periodically and seek additional appropriations when necessary in accordance with City Charter.

Views of Responsible Officials

The City agrees with this finding.

III. FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

2019-002

Procurement and Suspension and Debarment

Program

All Federal Programs

Criteria

The City and the Board of Education must comply with procurement standards set out at 2 CFR sections 200.318 through 200.326 within Uniform Guidance.

Condition

The City's and Board of Education's procurement standards do not include the essential elements as outlined in 2 CFR sections 200.318 through 200.326.

Questioned Costs

None.

Context

Although the City and Board of Education did not have a policy in place in conformity with the federal uniform guidance criteria, they did follow the State procedures as it relates to the contracts under the procurements applicable to the City's major programs.

Effect

With the absence of a compliant policy, the City and Board of Education are at risk for noncompliance as it relates to federal procurement.

Cause

The City and Board of Education were unaware of the details surrounding the new procurement standards.

Recommendation

We recommend that the City and the Board of Education review their formal procurement policies and make necessary changes to comply with the criteria as set out in 2 CFR sections 200.318 and 200.326.

Views of Responsible Officials

Management agrees with this finding.